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September 18, 2017

Brian B. Kemp (c/o Cristina Correia, Esq.) Office of Secretary of State 2 Martin Luther King Jr., Drive, SE 802 West Tower Atlanta, GA 30334

Mary Carole Cooney, Chairperson (c/o Cheryl Ringer, Esq.)
Fulton County Board of Registration and Elections
130 Peachtree St., Suite 2186
Atlanta, GA 30303

Via First-Class Mail and E-mail

Re: Your list maintenance procedures' compliance with federal and state law

Dear Secretary of State Brian B. Kemp,

This letter seeks to follow up on the various voter list maintenance problems that have recently been brought to your attention by the ACLU of Georgia and individual voters like Stacey Hopkins and Jennifer Hill, whom we represent, as well as Asian Americans Advancing Justice-Atlanta, Georgia Coalition for the People's Agenda, and the Georgia State Conference of the NAACP. We hope to resolve these matters expeditiously, especially in light of rapidly approaching municipal elections.

First, as you are aware, 159,930 registered voters who recently informed the U.S. Postal Service that they have moved within the same county ("intra-county movers") received notices threatening them with "inactive" status if they did not respond in 30 days, in violation of both federal and state law. *See* 52 U.S.C. § 20507; O.C.G.A. § 21-2-233(b). Litigation is currently pending against the Fulton County Board of Registration and Elections in Fulton County Superior Court on this issue.¹ *See Stacey Hopkins v. Fulton County Board of Registration and Elections*, 2017CV293325. On August 30, 2017, you sent a letter stating that you "took steps to ensure those intra-county move records would stay in 'Active' status," that you were working on

¹ Fulton County's position is that it is the Secretary of State's responsibility to comply with O.C.G.A. § 21-2-233(b), not Fulton County. If necessary, we will amend our petition to join the Secretary of State as a defendant.

a system to accurately update their voter registrations to reflect their current address, and that you are coming up with a system to distinguish between voters who move within the same county and other movers. *See* Exhibit A. Though we appreciate this response, the letter was a bit short on details, ambiguous about whether you intend to update the addresses of *all* intra-county movers even if they have not provided more recent post-move address information, and did not address the statutory requirement that such voters receive a courtesy notice allowing them to "verify or correct" that information, with no consequence attached if they do not respond. 52 U.S.C. § 20507(c)(1)(B)(i); O.C.G.A. § 21-2-233(b).

Second, as you are also aware, about 300 registered voters of the City of Thunderbolt over 10% of that city's population—were about to be purged from the voter rolls on August 30, 2017, on the basis that their names did not appear on the municipality's water bills, or on other grounds that the voter had allegedly changed residence. The Chatham County Board of Registrars responded immediately to our letters by cancelling the planned purge and confirmed in writing that this violation would be rectified. *See* Exhibit B. Notably, the Board indicated that "[t]he Secretary of State has indicated it will be issuing educational materials to ensure there is a uniform process throughout the state for voter removal that is consistent and compliant with the NVRA." *See id*.

It is the responsibility of the Georgia Secretary of State to ensure that all United States citizens and eligible Georgia voters have, and can easily exercise, their sacred and fundamental right to vote. Our electoral integrity depends on it. And our most immediate concern is with the intra-county movers who received one of these erroneous notices, which can be confusing and intimidating, especially to voters with less income or educational background. The best way to cure this injury is for them to receive a follow-up mailing from your office assuring them that they are active, registered voters and are able to vote this November.

We thus ask that you take the following steps to confirm your compliance with federal and state law, and also to cure the voter intimidation and confusion that these violations have caused, especially in light of rapidly approaching municipal elections. We ask that you take the following steps:

- 1) Identify the exact "steps" you took to "ensure" that the 159,930 intra-county movers' registration information stayed in "Active" status;
- Provide a timeline of when you will update the voter registration information of *all* 159,930 intra-county movers—not just some of them—to reflect the most recent address information you have on file (which may be the information reflecting their recent intracounty move);
- 3) Send—as soon as possible—curative notices to all 159,930 intra-county movers: a) assuring them that they remain active, registered voters and that they are able to vote this November; b) informing them that their voter registration information has been updated to reflect the latest address you have on file, and what that address is, and their new voting precinct and polling place; and c) that they *may* verify or correct such information,

without any consequence if they do not respond;*

- 4) Provide a copy of the courtesy notice you will be issuing to all future intra-county movers pursuant to federal and state law, informing them that their voter registration has been automatically updated to reflect their recent intra-county move, their new voting precinct and polling place, and informing them that they may verify or correct such information but that there will be no consequences if they do not respond. This courtesy notice *must* be different in form and content than the notice issued to all other movers;
- 5) Issue Public Service Announcements on your website, in the media as well as in smaller media markets directed to Black, Hispanic, and Asian-American voters—available in all covered languages—informing voters of their rights and ensuring intra-county movers that their registration information remains active and that they are eligible to vote this November; as well as the assets needed for all counties to include this on their websites;
- 6) Provide copies of the "educational materials" you will provide to all the counties "to ensure there is a uniform process throughout the state for voter removal that is consistent and compliant with the NVRA," Exhibit B, including materials instructing the counties not to purge voters on the grounds that voters have changed residence (e.g., because their names do not appear on water bills), unless they have complied with the strict procedures set forth in the NVRA.

Thank you for your prompt attention. We look forward to pursuing our shared interest in pursuing a more inclusive democracy and ensuring that every U.S. citizen and eligible Georgia voter is able to exercise their fundamental right to vote.

Sincerely,

Durly

Sean J. Young Legal Director ACLU of Georgia

Phi Nguyen Litigation Director Asian Americans Advancing Justice-Atlanta

Sophia Lin Lakin Staff Attorney ACLU Voting Rights Project

* We understand that there may be a concern that the Notice of Change of Address information relied upon by your office might be old (up to 4 years), and might not reflect the voter's actual, current address, and that any mailing to such voters returned as undeliverable may trigger a separate confirmation notice procedure (and potentially removal) described in O.C.G.A. § 21-2-234(b). Without conceding that such a provision applies in this highly unique circumstance or

that it is compliant with the NVRA, we would simply note that the initial erroneous mailing to the 159,930 voters would have already triggered this provision if any of them were returned as undeliverable and not received by the voters. Resending a curative notice to all 159,930 voters in the exact same manner would not entail any additional consequence for the voters living in undeliverable mailing addresses. And to the extent that the initial mailing is exempt from O.C.G.A. § 21-2-234(b), a subsequent mailing in the same manner should be exempt as well.

As noted above, our primary concern is that the voters who *did* receive the erroneous notice receive immediate, government-backed assurance that their right to vote is protected. Resending a curative notice to all 159,930 voters in the exact same manner would best ensure that the voters who *did* receive the initial erroneous notice will also receive the new notice assuring them that they can vote this November.

EXHIBIT A



The Office of Secretary of State

Brian P. Kemp SECRETARY OF STATE 2 Martin Luther King Jr., Drive, SE 802 West Tower Atlanta, Georgia 30334

Chris Harvey DIRECTOR OF ELECTIONS

August 30, 2017

VIA EMAIL Sean J. Young Legal Director ACLU of Georgia PO BOX 77208 Atlanta, GA 30357

RE: NCOA Intra-County Concerns

Dear Mr. Young,

This letter is to provide an update on actions our office has taken that address concerns raised in your previous letters regarding the recent National Change of Address ("NCOA") comparison list maintenance process.

While not apparent on the face of the data provided by the U.S. Postal Service licensed vendor ("NCOA data"), after comparing the NCOA data to census county codes, we were able to identify particular voter registration records that submitted a change of address with USPS to a new address within their same county of residence. Of the 383,487 voter registration addresses identified by the NCOA process as having changed, we have identified 159,930 that may involve a move within the same county. Once identified, we immediately took steps to ensure those intra-county move records would stay in "Active" status regardless of whether the voter responded to the NCOA confirmation notice letter or not.

In addition to making sure that these voters remain in active status, we are taking steps to update our NCOA process to include an automated address update feature for intra-county address changes. We fully expect to have these changes made before any future NCOA list maintenance process is scheduled. One primary concern is that the system should not allow address changes from the NCOA file to override more recent and better address information in our voter registration database. As part of our review, we discovered that the NCOA data reflects four years of USPS change of address information. Simply updating registration for all intra-county moves with the NCOA data could replace more recent address change information in our system. Safety mechanisms are being developed to ensure the process of updating voter registration records based on NCOA data does not negatively impact the voter's ability to exercise his or her franchise. Sean J. Young Page 2

So far, 41,066 intra-county movers that were sent NCOA letters have updated their voter registration address by either responding to the confirmation notice letter or otherwise amending their registration. In Georgia, when a registered voter updates the address on their driver's license, that update is treated as a change of address for voter registration purposes unless the voter affirmatively chooses to opt out of having the address change forwarded. Given the potential staleness of some of the NCOA data available, at this time we believe it would be more prudent to emphasize that voters should update their registered address through the various current methods (online, DDS, and mail-in form) rather than attempt to override current addresses with potentially stale NCOA data. Of course, if you have updated information for any individual voters, we will forward that to the respective county registrars for immediate updating.

Sincerely, Chris Harvey

Director of Elections State Elections Division Georgia Secretary of State's Office

EXHIBIT B

CHATHAM COUNTY BOARD OF REGISTRARS

1117 EISENHOWER DR., SUITE E

POST OFFICE BOX 13757

SAVANNAH, GEORGIA 31416

(912) 790-1520 FAX 790-1519

CHAIRPERSON COLIN A. MCRAE

BOARD MEMBERS WILLIAM L. NORSE JONATHAN B. PANNELL WANDA ANDREWS RANDOLPH SLAY DIRECTOR SABRINA GERMAN

ASSISTANT DIRECTOR INGER BOSTICK

August 17, 2017

Town of Thunderbolt Attn: Kay McCafferty 2821 River Drive Thunderbolt, Georgia 31404

Re: Town of Thunderbolt's Municipality Challenge Individual Elector challenges based on "water bills"

Dear Ms. McCafferty:

I serve as the Chairperson of the Chatham County Board of Registrars.

We received your recent challenge correspondence, in which 300+ identical challenge forms were filled out, seeking to disqualify and eliminate from the voting rolls the names of 300+ voters, on the sole stated basis that their address information appeared to differ from water bill records.

As you are likely aware, the American Civil Liberties Union of Georgia ("ACLU Georgia") became involved in this challenge process when one of its clients, Jennifer Hill, notified ACLU Georgia of the challenge to her qualifications to vote, which sought to eliminate her registration from the voter records based solely on a perceived discrepancy in the water utility bill records.

Laying aside the merits of the challenges, a likely deficiency was noted about the process, in that the challenge had been initiated in the name of a municipality, and not an individual elector, as O.C.G.A. §21-2-229 requires (see attached). As a possible work-around, our staff reached out to you to see if the challenge could be considered to have issued in your individual name, as a registered elector, again as required under the statute. My understanding is you were not willing to do so.

The larger issue with these municipality challenges, as well as the Board of Registrars' own process for reviewing voter qualifications, is that the removal process provided under Georgia law must also abide by the requirements of the National Voter Registration Act ("NVRA") under Federal law. The pertinent portion of the NVRA, prescribing the requirements for removal of voters, is attached herewith for your easy reference.

Town of Thunderbolt August 17, 2017 Page Two

The Georgia Secretary of State - Elections Division has recently weighed in, largely in response to the recent string of problems raised with the challenge process statewide. It has been recommended to us that, in light of discrepancies between the NVRA and the Georgia Election Code, we suspend all pending challenge hearings. The Secretary of State has indicated it will be issuing educational materials to ensure there is a uniform process throughout the state for voter removal that is consistent and compliant with the NVRA.

. .

For that reason, we will be suspending indefinitely the August 30, 2017, challenge hearings currently set for the 300+ Thunderbolt residents that you submitted to our office.

In conclusion, we at the Chatham County Board of Registrars take seriously our duty under the Georgia Election Code to ensure the qualifications of registered voters, and we are committed to remaining vigilant in that regard. The policy concern about maintaining an accurate and updated database must be counterbalanced by the parallel concern about the prospect of improperly removing a voter from the registration rolls. We look forward to streamlining this system so that municipalities, through individual electors, can assist us by reviewing future registered voter lists for signs of any unqualified voters. Please look for additional literature outlining that streamlining process in due time.

If there are any questions, you can contact our Executive Director Sabrina German at (912) 790-1520 or call me at (912) 944-1648 during business hours.

Sincerely,

CHATHAM COUNTY BOARD OF REGISTRARS

Colin A. McRae, Chairperson

8/17/2017

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*** Current through the 2017 Regular Session of the General

TITLE 21. ELECTIONS CHAPTER 2. ELECTIONS AND PRIMARIES GENERA ARTICLE 6. REGISTRATION OF VOTERS

O.C.G.A. v 21-2-229 (2017)

v 21-2-229. Challenge of applicant for registration by other electors; notice and hearing; right of appeal

(a) Any elector of a county or municipality may challenge the qualifications of any person applying to register to vote in the county or municipality and may challenge challenges shall be in writing and shall specify distinctly the grounds of the challenge.

(b) Upon such challenge being filed with the board of registrars, the registrars shall set a hearing on such challenge. Notice of the date, time, and place of the hearing upon the elector making the challenge. The person being challenged shall receive at least three days' notice of the date, time, and place of the hearing. Such notice si records or in the manner provided in subsection (c) of Code Section 21-2-228.

(c) The burden shall be on the elector making the challenge to prove that the person being challenged is not qualified to remain on the list of electors. The board of re papers, and other material upon application by the person whose qualifications are being challenged or the elector making the challenge. The party requesting such su superior court. Any witness so subpoenaed, and after attending, shall be allowed and paid the same mileage and fee as allowed and paid witnesses in civil actions in t

(d) After the hearing provided for in this Code section, the registrars shall determine said challenge and shall notify the parties of their decision. If the registrars upho of electors, as appropriate. The elector shall be notified of such decision in writing either by first-class mail addressed to the mailing address shown on the person's vc

(e) Either party shall have a right of appeal from the decision of the registrars to the superior court by filing a petition with the clerk of the superior court within ten d the registrars. Unless and until the decision of the registrars is reversed by the court, the decision of the registrars shall stand.

HISTORY: Code 1981, v 21-2-229, enacted by Ga. L. 1994, p. 1443, v 3; Ga. L. 1997, p. 590, v 25; Ga. L. 1998, p. 295, v 1.

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- 1 of 1 Book Browse O.C.G.A. § 21-2-229 (Copy w/ Cite)

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U.S. Code

TITLE 52 — VOTING AND ELECTIONS SUBTITLE II — Voting Assistance and Election Administration (§§ 20101 to 21145) CHAPTER 205 — NATIONAL VOTER REGISTRATION (§§ 20501 to 20511)

52 U.S.C. § 20507. Requirements with respect to administration of voter registration

(a) In general — In the administration of voter registration for elections for Federal office, each State shall—

(1) ensure that any eligible applicant is registered to vote in an election-

(A) in the case of registration with a motor vehicle application under section 20504 of this title, if the valid voter registration form of the applicant is submitted to the appropriate State motor vehicle authority not later than the lesser of 30 days, or the period provided by State law, before the date of the election;

(B) in the case of registration by mail under section 20505 of this title, if the valid voter registration form of the applicant is postmarked not later than the lesser of 30 days, or the period provided by State law, before the date of the election;

(C) in the case of registration at a voter registration agency, if the valid voter registration form of the applicant is accepted at the voter registration agency not later than the lesser of 30 days, or the period provided by State law, before the date of the election; and

(D) in any other case, if the valid voter registration form of the applicant is received by the appropriate State election official not later than the lesser of 30 days, or the period provided by State law, before the date of the election;

(2) require the appropriate State election official to send notice to each applicant of the disposition of the application;

(3) provide that the name of a registrant may not be removed from the official list of eligible voters except-

(A) at the request of the registrant;

(B) as provided by State law, by reason of criminal conviction or mental incapacity; or

(C) as provided under paragraph (4);

(4) conduct a general program that makes a reasonable effort to remove the names of ineligible voters from the official lists of eligible voters by reason of—

(A) the death of the registrant; or

(B) a change in the residence of the registrant, in accordance with subsections (b), (c), and (d);

(5) inform applicants under sections 20504, 20505, and 20506 of this title of-

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(A) voter eligibility requirements; and

(B) penalties provided by law for submission of a false voter registration application; and

(6) ensure that the identity of the voter registration agency through which any particular voter is registered is not disclosed to the public.

(b) **Confirmation of voter registration** — Any State program or activity to protect the integrity of the electoral process by ensuring the maintenance of an accurate and current voter registration roll for elections for Federal office—

(1) shall be uniform, nondiscriminatory, and in compliance with the Voting Rights Act of 1965 (42 U.S.C. 1973 et seq.) [now 52 U.S.C. 10301 et seq.]; and

(2) shall not result in the removal of the name of any person from the official list of voters registered to vote in an election for Federal office by reason of the person's failure to vote, except that nothing in this paragraph may be construed to prohibit a State from using the procedures described in subsections (c) and (d) to remove an individual from the official list of eligible voters if the individual—

(A) has not either notified the applicable registrar (in person or in writing) or responded during the period described in subparagraph (B) to the notice sent by the applicable registrar; and then

(B) has not voted or appeared to vote in 2 or more consecutive general elections for Federal office.

(c) Voter removal programs

(1) A State may meet the requirement of subsection (a)(4) by establishing a program under which-

(A) change-of-address information supplied by the Postal Service through its licensees is used to identify registrants whose addresses may have changed; and

(B) if it appears from information provided by the Postal Service that-

(i) a registrant has moved to a different residence address in the same registrar's jurisdiction in which the registrant is currently registered, the registrar changes the registration records to show the new address and sends the registrant a notice of the change by forwardable mail and a postage prepaid pre-addressed return form by which the registrant may verify or correct the address information; or

(ii) the registrant has moved to a different residence address not in the same registrar's jurisdiction, the registrar uses the notice procedure described in subsection (d)(2) to confirm the change of address.

(2) (A) A State shall complete, not later than 90 days prior to the date of a primary or general election for Federal office, any program the purpose of which is to systematically remove the names of ineligible voters from the official lists of eligible voters.

(B) Subparagraph (A) shall not be construed to preclude-

(i) the removal of names from official lists of voters on a basis described in paragraph (3)(A) or (B) or (4)(A) of subsection (a); or



(ii) correction of registration records pursuant to this chapter.

(d) Removal of names from voting rolls

(1) A State shall not remove the name of a registrant from the official list of eligible voters in elections for Federal office on the ground that the registrant has changed residence unless the registrant—

(A) confirms in writing that the registrant has changed residence to a place outside the registrar's jurisdiction in which the registrant is registered; or

(B) (i) has failed to respond to a notice described in paragraph (2); and

(ii) has not voted or appeared to vote (and, if necessary, correct the registrar's record of the registrant's address) in an election during the period beginning on the date of the notice and ending on the day after the date of the second general election for Federal office that occurs after the date of the notice.

(2) A notice is described in this paragraph if it is a postage prepaid and pre-addressed return card, sent by forwardable mail, on which the registrant may state his or her current address, together with a notice to the following effect:

(A) If the registrant did not change his or her residence, or changed residence but remained in the registrar's jurisdiction, the registrant should return the card not later than the time provided for mail registration under subsection (a)(1)(B). If the card is not returned, affirmation or confirmation of the registrant's address may be required before the registrant is permitted to vote in a Federal election during the period beginning on the date of the notice and ending on the day after the date of the second general election for Federal office that occurs after the date of the notice, and if the registrant does not vote in an election during that period the registrant's name will be removed from the list of eligible voters.

(B) If the registrant has changed residence to a place outside the registrar's jurisdiction in which the registrant is registered, information concerning how the registrant can continue to be eligible to vote.

(3) A voting registrar shall correct an official list of eligible voters in elections for Federal office in accordance with change of residence information obtained in conformance with this subsection.

(e) Procedure for voting following failure to return card

(1) A registrant who has moved from an address in the area covered by a polling place to an address in the same area shall, notwithstanding failure to notify the registrar of the change of address prior to the date of an election, be permitted to vote at that polling place upon oral or written affirmation by the registrant of the change of address before an election official at that polling place.

(2) (A) A registrant who has moved from an address in the area covered by one polling place to an address in an area covered by a second polling place within the same registrar's jurisdiction and the same congressional district and who has failed to notify the registrar of the change of address prior to the date of an election, at the option of the registrant—

(i) shall be permitted to correct the voting records and vote at the registrant's former polling place, upon oral or written affirmation by the registrant of the new address before an election official at that polling place; or

(ii) (I) shall be permitted to correct the voting records and vote at a central location within the same registrar's jurisdiction designated by the registrar where a list of eligible voters is maintained, upon written affirmation by the registrant of the new

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address on a standard form provided by the registrar at the central location; or

(II) shall be permitted to correct the voting records for purposes of voting in future elections at the appropriate polling place for the current address and, if permitted by State law, shall be permitted to vote in the present election, upon confirmation by the registrant of the new address by such means as are required by law.

(B) If State law permits the registrant to vote in the current election upon oral or written affirmation by the registrant of the new address at a polling place described in subparagraph (A)(i) or (A)(ii)(II), voting at the other locations described in subparagraph (A) need not be provided as options.

(3) If the registration records indicate that a registrant has moved from an address in the area covered by a polling place, the registrant shall, upon oral or written affirmation by the registrant before an election official at that polling place that the registrant continues to reside at the address previously made known to the registrar, be permitted to vote at that polling place.

(f) **Change of voting address within a jurisdiction** — In the case of a change of address, for voting purposes, of a registrant to another address within the same registrar's jurisdiction, the registrar shall correct the voting registration list accordingly, and the registrant's name may not be removed from the official list of eligible voters by reason of such a change of address except as provided in subsection (d).

(g) Conviction in Federal court

(1) On the conviction of a person of a felony in a district court of the United States, the United States attorney shall give written notice of the conviction to the chief State election official designated under section 20509 of this title of the State of the person's residence.

(2) A notice given pursuant to paragraph (1) shall include-

(A) the name of the offender;

(B) the offender's age and residence address;

(C) the date of entry of the judgment;

(D) a description of the offenses of which the offender was convicted; and

(E) the sentence imposed by the court.

(3) On request of the chief State election official of a State or other State official with responsibility for determining the effect that a conviction may have on an offender's qualification to vote, the United States attorney shall provide such additional information as the United States attorney may have concerning the offender and the offense of which the offender was convicted.

(4) If a conviction of which notice was given pursuant to paragraph (1) is overturned, the United States attorney shall give the official to whom the notice was given written notice of the vacation of the judgment.

(5) The chief State election official shall notify the voter registration officials of the local jurisdiction in which an offender resides of the information received under this subsection.



(h) Omitted

(i) Public disclosure of voter registration activities

(1) Each State shall maintain for at least 2 years and shall make available for public inspection and, where available, photocopying at a reasonable cost, all records concerning the implementation of programs and activities conducted for the purpose of ensuring the accuracy and currency of official lists of eligible voters, except to the extent that such records relate to a declination to register to vote or to the identity of a voter registration agency through which any particular voter is registered.

(2) The records maintained pursuant to paragraph (1) shall include lists of the names and addresses of all persons to whom notices described in subsection (d)(2) are sent, and information concerning whether or not each such person has responded to the notice as of the date that inspection of the records is made.

(i) "Registrar's jurisdiction" defined — For the purposes of this section, the term "registrar's jurisdiction" means—

(1) an incorporated city, town, borough, or other form of municipality;

(2) if voter registration is maintained by a county, parish, or other unit of government that governs a larger geographic area than a municipality, the geographic area governed by that unit of government; or

(3) if voter registration is maintained on a consolidated basis for more than one municipality or other unit of government by an office that performs all of the functions of a voting registrar, the geographic area of the consolidated municipalities or other geographic units.

Pub. L. 103-31, Sec. 8, May 20, 1993, 107 Stat. 82; Pub. L. 107-252, title IX, Sec. 903, Oct. 29, 2002, 116 Stat. 1728.

REFERENCES IN TEXT

The Voting Rights Act of 1965, referred to in subsec. (b)(1), is Pub. L. 89-110, Aug. 6, 1965, 79 Stat. 437, which is classified generally to chapters 103 (Sec. 10301 et seq.), 105 (Sec. 10501 et seq.), and 107 (Sec. 10701 et seq.) of this title. For complete classification of this Act to the Code, see Tables.

CODIFICATION

Section was formerly classified to section 1973gg-6 of Title 42, The Public Health and Welfare, prior to editorial reclassification and renumbering as this section. Section is comprised of section 8 of Pub. L. 103-31. Subsec. (h) of section 8 of Pub. L. 103-31 enacted section 3629 of Title 39, Postal Service, and amended sections 2401 and 3627 of Title 39.

AMENDMENTS

2002—Subsec. (b)(2). Pub. L. 107-252 inserted before period at end ", except that nothing in this paragraph may be construed to prohibit a State from using the procedures described in subsections (c) and (d) to remove an individual from the official list of eligible voters if the individual -

"(A) has not either notified the applicable registrar (in person or in writing) or responded during the period described in subparagraph (B) to the notice sent by the applicable registrar; and then

"(B) has not voted or appeared to vote in 2 or more consecutive general elections for Federal office "

